

Message Text

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ACTION NEA-12

INFO OCT-01 IO-15 ISO-00 AID-20 DEAE-00 CIAE-00 INR-10

JUSE-00 NSAE-00 RSC-01 SNM-02 SY-10 TRSE-00 USIA-15

NSC-10 SCI-06 OMB-01 SS-15 PA-03 PRS-01 AGR-20 IGA-02

EUR-25 L-03 DRC-01 /173 W
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FM USMISSION GENEVA

TO SECSTATE WASHDC 2019

INFO AMEMBASSY KABUL

C O N F I D E N T I A L GENEVA 5385

E.O. 11652: GDS

TAGS: SNAR, AF, UN

SUBJECT: NARCOTICS-AFGHANISTAN

REF: (A) GENEVA 5372; (B) KABUL 7106; (C) KABUL 6991; (D) GENEVA 4867

1. IN CONVERSATION WITH MISOFF OCT 9, DND OFFICIAL OSMAN,
RECENTLY RETURNED FROM KABUL, MADE COMMENTS TO FOLLOWING EFFECT.

A. FOR SHORT-TERM, AFGHAN GOVT IS READY MOVE AGAINST AND
TIGHTEN RING AROUND NARCOTICS SMUGGLERS/TRAFFICKERS IN
VARIOUS AREAS OF AFGHANISTAN INCLUDING HELMAND VALLEY AND
CAN DO THIS ON BASIS OF EXISTING LAWS. AFGHAN AUTHORITIES
ARE PREPARED COOPERATE WITH UNITED STATES OFFICIALS AND
EXCHANGE INFO TO PERMIT APPREHENSION OF TRAFFICKERS/SMUGGLERS.
HOWEVER, IN CURRENT "PRECARIOUS AND DELICATE" POLITICAL AND
ECONOMIC SITUATION, AFGHAN GOVT IS "RELUCTANT TOUCH FARMERS"
WHO COMPRISE NINETY PERCENT OF POPULATION.

B. AFGHAN GOVT HAS "PROMISED" OSMAN THAT IT WILL SIGN ENFORCE-
MENT ASSISTANCE AGREEMENT PROPOSED BY UNFDAC WITHOUT DELAY.
HOWEVER, THERE IS ONE ISSUE WHICH STILL NEEDS BE IRONED OUT,
NAMELY, QUESTION OF UN ASSISTANCE TO PROVIDE HOUSING FOR
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NARCOTICS SQUAD. AFGHANS WOULD LIKE UN TO SUPPLY ASSISTANCE

FOR THIS PURPOSE IN AMOUNT OF "\$50,000 OR SOMETHING LIKE THAT".
IN CONNECTION WITH ENFORCEMENT, AFGHAN GOVT HAS DECIDED JOIN
INTERPOL AND HAS ASKED OSMAN TO OBTAIN ADDITIONAL INFO RE
MEMBERSHIP PROCEDURE/REQUIREMENTS. OSMAN HOPES GO TO PARIS
SOON TO OBTAIN THIS INFO.

C. IN LONG-TERM, AFGHANISTAN NEEDS "DEVELOPMENT ASSISTANCE ON
HUGE SCALE" IN ORDER CONTROL NARCOTICS. FIRST AND "BASIC"
PRIORITY IS ALL-WEATHER ROAD, WITHOUT WHICH IT IS IMPOSSIBLE
MARKET PRODUCTS PRODUCED BADAQSHAN/NANGARHAR, EITHER WITHIN
AFGHANISTAN OR FOR EXPORT. NEXT PRIORITY IS CONSTRUCTION OF
FEEDER ROADS. BEYOND THESE TWO ACTIVITIES, AFGHANS CONSIDER
FOCUS SHOULD BE PLACED ON ANIMAL HUSBANDRY AND ESTABLISHMENT
OF FACILITIES FOR PROCESSING MEAT PRODUCTS. AFGHANS ARE
THINKING IN OVERALL ASSISTANCE TERMS OF "\$350 MILLION OVER
PERIOD OF TWENTY YEARS". OF THIS AMOUNT, AT LEAST \$100 MILLION
NEEDS BE DEVOTED CONSTRUCTION ALL-WEATHER ROAD AND \$50 MILLION
FOR FEEDER ROADS.

D. IN ORDER ESTABLISH SOUND BASIS FOR DEVELOPMENT PLANNING
IN BADAQSHAN/NANGARHAR, AFGHAN GOVT WANTS GENERAL DEVELOPMENT
SURVEYS MADE ASAP IN BOTH PROVINCES. OSMAN HAS BEEN ASKED
CONSULT WITH IBRD TO SEE WHETHER BANK MIGHT BE PREPARED
UNDERTAKE THIS ACTIVITY.

E. IN ORDER "VERY CAREFULLY SAFEGUARD ITS NEUTRALITY AND AVOID
TROUBLE", AFGHAN GOVT WANTS "MIXED/BALANCED" ASSISTANCE MISSIONS
OR TEAMS COMPOSED EXCLUSIVELY OF NATIONALS WE NEUTRAL COUNTRIES
SUCH AS SWEDEN. BY "MIXED/BALANCED", AFGHANS HAVE IN MIND THAT
IF AMERICAN INCLUDED IN PARTICULAR MISSION HE SHOULD BE BALANCED
BY EE NATIONAL, PREFERABLY FROM SMALL COUNTRY LIKE CZECHOSLOVAKIA
AND MISSION SHOULD BE HEADED BY NATIONAL OF NEUTRAL COUNTRY. OSMAN
SAID IT IS AFGHAN GOVT'S "WISH" (HE INITIALLY SAID "POLICY") THAT
THIS PROCEDURE BE APPLIED NOT ONLY IN CASE OF UNFDAC TEAMS BUT
ALSO OTHER ASSISTANCE MISSIONS. (AS ADDRESSEES WILL NOTE, THIS
REPRESENTS MORE FLEXIBLE POSITION THAN THAT PREVIOUSLY TAKEN BY
AFGHANS WITH DAVIES AND REPORTED REF D.)

F. AFGHAN GOVT IS STILL THINKING IN TERMS OF JAN/FEB FOR CONVENING
OF ASSISTANCE CONSORTIUM.
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G. REFERRING TO QUESTION OF HELMAND WATERS TREATY, OSMAN SAID
THAT AGREEMENT ALREADY NEGOTIATED "WILL SURVIVE", ALTHOUGH
"SMALL THINGS MAY NEED BE CHANGED".

H. RAISING MATTER OF PASHTUNISTAN, OSMAN SAID AFGHAN GOVT "DOES
NOT WANT HOSTILITIES WITH PAKISTAN" AND IS PREPARED GO ALONG
WITH "SOME KIND OF AUTONOMY" FOR THIS AREA, "PERHAPS SOME FORM

OF FEDERATION".

2. DAVIES SUBSEQUENTLY REPORTED TO MISOFF THAT OSMAN TOLD HIM THAT AFGHAN GOVT FIRMLY BELIEVES THAT RECENT COUP ATTEMPT WAS ENGINEERED BY PAKISTAN AND ESTIMATES IT WILL TAKE "SIX TO TWELVE MONTHS TO CLEAR UP EFFECT" THIS ATTEMPT. DAVIES NOTED, HOWEVER, THAT OSMAN'S COMMENTS SINCE HIS RETURN GENEVA WOULD APPEAR INDICATE "BACK OFF FROM EXTREME AGGRESSIVE LINE" AGAINST PAKISTAN TAKEN BY AFGHAN OFFICIALS IN TALKS WITH DAVIES IN PAST WEEKS.

3. DAVIES ALSO COMMENTED THAT HE IS STRUCK BY APPARENT FAVORABLE TREND IN CURRENT AFGHAN THINKING IN DIRECTION ANTI-NARCOTICS PROGRAM, AND PARTICULARLY IN AREA OF LAW ENFORCEMENT. SAID HE IS NOW WORKING WITH OSMAN TO IRON OUT REMAINING DIFFICULTIES WITH VIEW EXPEDITING QUICK SIGNING OF AGREEMENT FOR UNFDAC ENFORCEMENT PROGRAM. TO THIS END, HE SAID UN PROPOSES DESPATCH CABLE REQUESTING UNDP RESREP TO ARRANGE FOR SUBMISSION FORMAL REQUEST BY AFGHAN GOVT FOR ASSISTANCE IN RANGE OF \$40,000 TO \$50,000 FOR COMPLETION BUILDING TO HOUSE NARCOTICS SQUAD.BASSIN

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